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A survey of the major developments in the mission, organization, and research activities of ORR. Will summarize briefly the early history of the Office but will emphasize developments during the twelve year administration of the proposed author, Otto E. Guthe, 1953-1965. Will place in historical perspective major programs of the Office such as the production of geographic, basic, and photographic intelligence which have developed into independent activities, but will leave detailed treatment of these activities to the histories of these organizations. Major attention will be given to the contribution of the Office to economic and military-economic intelligence production in the light of changing community requirements for policy support. Will also comment on the problems of planning, directing, reviewing, and coordinating finished intelligence production.

1) Brief historical introduction

- 2) Mission
- 3) Organization
- 4) Personnel
- 5) Activities which have matured into independent offices --
CBI and NPIC
- 6) Major contributions to intelligence community
- 7) Adaptation to community requirements for finished intelligence
- 8) 1965 in contrast to 1953
- 9) Problems in the planning, directing, reviewing, and coordinating the production of finished intelligence production

Six months, January - June 1967

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The Development of Economic Intelligence, 1948-1966

Will survey the development of economic intelligence from the organization of the Agency to the present, with emphasis on the changes in objectives, sources, methods, intensity, areas, aggregation, consumers, and other pertinent characteristics. It is planned to highlight particularly the sharp increase in policy support and methods devised to produce studies which further this objective. Would emphasize method and substance rather than formal organization.

a. Prospectus

- 1) Early concepts -- inventories of ignorance
- 2) Industry research
- 3) Economic aggregation
- 4) Growing provision of policy support
- 5) Changing customer requirements
- 6) Trends in production
- 7) Sources and methods
- 8) Personnel, recruitment and hiring
- 9) The planning, direction, control, and review of economic intelligence production
- 10) Current problems and policies

b. Author:

Deputy Director, ORR
Six months, January - June 1967

c. Review:

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ORR Research in Support of Economic Defense, 1949-1966

A history of the efforts of ORR to provide intelligence support to the trade controls program. Will indicate the kinds of support provided, the changing nature of the support required, the impact of the support on the program, and the recent requirements for intelligence assistance in analyzing the effectiveness of the program itself, such as support to the President's Special Committee on US Trade Relations with East European Countries and the Soviet Union (Miller Committee).

a. Prospectus

- 1) Relationship of ORR research effort to the COCOM and US economic defense program
- 2) Organization
- 3) Personnel
- 4) Trends in kind of support required and provided -- e.g., fact sheets, list reviews, examples of major cases, and changes in scope and controls
- 5) Impact of the support program in the implementation of US policy -- e.g., large diameter pipe case, EIC annual reviews of China trade and shipping (estimates of trade in embargoed items).
- 6) Problems in fulfilling support role
- 7) Evaluation of the support program
- 8) Supporting policy makers in evaluation of the controls programs -- e.g., Miller Committee, Eugene Rostow, Rusk (effectiveness of US and Western controls to counter possible Berlin blockade).

25X1A9a b. Author:

[REDACTED]
January 1967 to retirement (April 1967)

c. Review:

D/ORR, DD/ORR, and [REDACTED]

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Development and Present Status of the Economic Intelligence
Committee (EIC) 1951-1967

Will trace the course of the EIC and its subcommittee structure, showing changes in the scope and nature of its activity over time. Will also assess its contribution to the production of coordinated economic intelligence and its role in providing policy support such as the evaluation of the effectiveness of the trade controls against China and the potential impact of a China blockade.

a. Prospectus

- 1) Origin
- 2) Mission
- 3) Organization
- 4) Personnel
- 5) Development of Subcommittee structure
- 6) Trends in major activities
- 7) Contributions to the development of economic intelligence
- 8) Current status
- 9) Problems

b. Author:

25X1A9a

Six months following retirement

c. Review:

25X1A9a

D/ORR, and DD/ORR

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Strategic Weapons Intelligence -- The Soviet Heavy Bomber Program

A case study of the effort of ORR to resolve problems in estimating Soviet heavy bomber production, in support of national estimates of Soviet strategic capability.

a. Prospectus

- 1) Background
- 2) Nature of the estimative problem
- 3) Analysis of the problem by Air Force and other agencies
- 4) ORR approach to the problem
- 5) Implication of the differences
- 6) Impact of intelligence production on the NIE's
- 7) Resolution of the problem
- 8) A retrospective look at the estimates over time

25X1A9a b. Author:

Three months, April - June 1967

c. Review:

25X1A9a

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Strategic Weapons Intelligence -- The Soviet Nuclear/Missile
Submarine Program

A historical study of ORR's research in assisting the intelligence community to determine the status of the Soviet nuclear/missile submarine effort, during the early stages of the US Polaris program.

a. Prospectus

- 1) Emergence of the problem
- 2) Nature of the conflict between ORR, OSI, JAEIC, and GMAIC members
- 3) The contribution of ORR research and analysis
- 4) Impact of ORR research on community estimates
- 5) Resolution of the problem
- 6) Post mortem on effectiveness of research methods
- 7) Evaluation of the role of the interagency committees

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b. Author:

[REDACTED]
Six months, part time, April - September 1967

c. Review:

D/ORR; Ex/PS; Chief, M

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Strategic Weapons Program -- The US-Soviet Strategic Missile Gap

Will review the buildup of ORR's capability to study Soviet production of strategic missiles, the techniques brought to bear on the problem, the relation of the ORR program to that of the community as a whole, and the contribution of ORR to the resolution of the missile gap controversy.

a. Prospectus

- 1) Origin of the problem
- 2) Organizational history of the ORR effort
- 3) Scope and nature of ORR research on the problem
- 4) Relationship of the ORR effort to community research on the program
- 5) How the problem was resolved
- 6) ORR contributions to the resolution of the problem
- 7) Evaluation of the ORR effort in retrospect

b. Author:

c. Review:

D/ORR; Chief, M; ADDI

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Soviet Military Expenditures

Planned as a special history of ORR's development of methods to establish the level and composition of Soviet military expenditures, a function which ORR discharges as a service of common concern to the intelligence community and to policy makers in the US government.

a. Prospectus

- 1) Nature and significance of the problem
- 2) Early research efforts
- 3) Organizational history of the ORR program
- 4) The development of research methods
- 5) Scope of the ORR program
 - a) Manpower estimates
 - b) Expenditures by mission
 - c) Expenditure in rubles and dollars
 - d) Future estimates
- 6) Use of ADP
- 7) Impact of ORR support on the community
- 8) Historical assessment of validity of the estimates

b. Author:

25X1A9a



c. Review:

D/ORR; ADDI; Chief, M

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